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December 15, 2020

OIG Speaks Out on Speaker Programs: Some Implications of the New Special Fraud Alert

On November 16, 2020, the Department of Health and Human Services Office of Inspector General ("OIG") issued a Special Fraud Alert ("SFA") highlighting what it considers to be fraud and abuse risks associated with speaker programs hosted by pharmaceutical and medical device companies. The SFA treads some old ground by highlighting certain conduct—such as \$500-per-head meals or allowing attendees to bring social guests—that OIG has long made clear may make a speaker program suspect. But it also expresses some new and seemingly

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broader concerns about such programs as a general matter. This warrants a close look since OIG has addressed speaker programs in its guidance to industry and through corporate integrity agreements for nearly two decades without suggesting that speaker programs are generally of concern. In addition, since, historically, SFAs have been associated with government enforcement initiatives, and this SFA has issued on the heels of some high-profile speaker program settlements, the SFA merits close attention.

This Alert summarizes key elements of the SFA, and contains a table summarizing past SFAs and the enforcement initiatives that have been associated with them.

The SFA

The SFA takes aim at speaker programs, which OIG states are "generally defined as company-sponsored events at which a physician or other health care professional (collectively, 'HCP') . . . makes a speech or presentation to other HCPs about a drug or device product or a disease state on behalf of the company." OIG goes on to state that the hosting company compensates the speaker for his or her time, and that the presentation is often accompanied by a meal for the speaker and the attendees. (Although OIG does not say so specifically, we note that such programs often take place at meal times because that is a time when HCP attendees can be free from their professional obligations.) Historically, pharmaceutical and medical device companies have employed such programs to educate the provider community about the appropriate indications and uses of their products and therapies, and both the PhRMA and AdvaMed codes of ethics describe appropriate parameters for operating such programs. Furthermore, OIG's 2003 Guidance to Pharmaceutical Manufacturers contains an endorsement of the PhRMA Code principles, stating that they should be viewed as a guide to compliant behavior. Despite this history, OIG for the first time now states that it is "skeptical about the educational value of such programs" and emphasizes that all involved in such programs, including the hosting company, HCP speaker, and HCP attendees, "may be subject to increased scrutiny."

In setting forth its specific concerns about such programs, OIG indicates that many are hosted in environments "not conducive to learning" or presented to attendees "who have no legitimate reason to attend." OIG also cites studies purporting to show that HCPs who receive remuneration from a pharmaceutical or medical device company are more likely to prescribe or order that company's products. The Department of Justice ("DOJ") has cited similar studies in False Claims Act enforcement proceedings. OIG also emphasizes that many other ways exist, including through review of product packaging inserts and medical journals, for HCPs to obtain the same type of information conveyed during speaker programs. Because such materials are widespread, OIG warns that "at least one purpose of remuneration associated with speaker programs is often to induce or reward referrals" and implies that such a purpose would create risks to the speakers and attendees of a program under the Federal Health Care Programs Anti-Kickback Statute ("AKS").²

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¹ Special Fraud Alert: Speaker Programs, Department of Health and Human Services, Office of Inspector General (Nov. 16, 2020).

² 42 U.S.C. § 1320a-7b(b).

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If OIG is serious about questioning the value and legitimacy of speaker programs generally, that would be a major development. One hopes that the qualifying language that surrounds OIG's statement—which notes that AKS risk associated with any particular speaker program depends on the circumstances of the program—is more indicative of OIG's attitude. In the SFA, OIG provides a list of nine non-exclusive characteristics that could make a speaker program "suspect" under the AKS. While some of these "suspect" characteristics are familiar from past OIG guidance—specifically its 1994 Prescription Drug Marketing Practices SFA³ and its 2003 Compliance Program Guidance for Pharmaceutical Manufacturers⁴— some are new, and many are expressed in ways that, read literally, might seem to presume illegitimacy:

It seems unremarkable that a few of the "suspect characteristics" are on OIG's list:

- The program provides little or no substantive information.
- Attendees include individuals who do not have a legitimate business reason to attend the program (e.g., friends or family members of HCPs).
- Speaker compensation exceeds fair market value and/or takes into account business the speaker generates for the host company. (This is familiar AKS language, and presumably OIG is not suggesting that if compensation is within the range of fair market value for the speaker, a higher rate for speakers who have greater experience with the product (because they use it) impermissibly "takes into account" business generation.)

However, while some of the remaining "suspect" characteristics have been seen before, their presentation here is not so easily reconciled with past guidance:

- Alcohol is available (with OIG noting a heightened concern when alcohol is free). The suggestion that the presence of alcohol at an event will make the event "suspect," particularly if it is not a cash bar, is certainly new.
- Restaurants are now included in a list of locations that may be "unconducive to learning." OIG has not previously suggested that restaurants are inherently suspect as "unconducive to learning" and offers no basis for this view.
- The company sponsors many programs on substantially the same topic, especially in situations involving the
 absence of recent updates to report. It would be novel if OIG were suggesting that merely reaching a wide
 audience, including newly credentialed HCPs, were in itself suspect.
- Significant time has passed with no new medical or scientific information about, or FDA-approval or cleared indication for, the product. As with the previous point, it is to be hoped that OIG is not suggesting that educational information becomes "stale" as it gets older, especially for HCPs who are new to the field or who do not encounter the information with sufficient regularity for it to be fully absorbed.
- HCP attendees attend the same or substantially the same program multiple times (including as a speaker and then attendee or vice versa). Except for those blessed with prodigious memories, periodic re-education would seem to be a desirable and not a "suspect" aspect of an HCP's professional development.
- Selection of speakers or attendees takes into account business generation by the speakers or attendees. As in the
 safe harbor regulations, OIG historically has used the "takes into account" language to describe suspect
 calculation of *compensation*, not selection of speakers. Although it is an AKS truism that it is impermissible to
 pay HCPs for writing prescriptions, it is unquestionably legitimate to select speakers who have sufficient
 experience with a product to credibly present about it. If OIG were saying that the selection of such experienced

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³ Special Fraud Alert: Speaker Programs, Department of Health and Human Services, Office of Inspector General (Nov. 16, 2020).

⁴ Special Fraud Alert: Prescription Drug Marketing Practices, Department of Health and Human Services, Office of Inspector General (Dec. 19, 1994).

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speakers over those less experienced "takes into account business generation," that would be a novel, and troubling, expansion of past AKS guidance. Similarly, with regard to attendees, an HCP's lack of experience with a product may be a reason to invite their attendance at an educational event to learn more about it, or an HCP's experience may be reason to invite their attendance to be sure they have the most up-to-date information on product use, safety and efficacy.

Enforcement Associated with SFAs

Since OIG began issuing SFAs in 1989, it has issued only sixteen such warnings. These warnings typically have been closely associated with enforcement and significant prosecutions of and settlements with individuals and entities that have engaged in the conduct flagged in the SFA.⁵ For example, in this case, the SFA highlights that DOJ and OIG have previously investigated False Claims Act cases associated with speaker programs of the type the SFA addresses.⁶ While it remains to be seen how enforcement activity will develop following OIG's latest SFA, for companies that host speaker events of the type OIG describes, now may be an opportune time for a fresh look at these programs.

A table showing the association of past SFAs with enforcement proceedings follows beginning on the next page.

If you have any questions about the SFA, please do not hesitate to contact one of the authors or your usual Ropes & Gray advisor.

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⁵ See Exhibit A for a table of OIG's past SFAs and examples of the enforcement activity that has accompanied each.

⁶ See, e.g., Stipulation and Order of Settlement and Dismissal, United States v. Novartis Pharmaceuticals Corp., 11-cv-0071 (PGG) (S.D.N.Y.).

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Exhibit A

Special Fraud Alert	Sample Enforcement Actions ¹
Joint Venture Arrangements August 1989 Focused on "joint ventures" between individuals in referring-treating relationships.	 Hanlester (1995): Following years of litigation, the Ninth Circuit held that investment interests violated the Anti-Kickback Law if they were intended to induce referrals, and upheld a finding that a partnership that established joint venture laboratories with referring physicians and one of the promoters violated the Anti-Kickback Law. Separately, a company that managed the joint venture laboratories agreed to a \$1.5 million settlement.² T² (1994): Provider of infusion therapy and lithotripsy agreed to
	 pay a \$500,000 penalty and stop establishing joint ventures with referring physicians.³ RadiationCare (1994): Company that established radiation therapy joint ventures with physician-investors paid \$2,000,000 to settle claims, and agreed not to engage in such relationships with referring physicians.⁴
Routine Waiver of Copayments or Deductibles Under Medicare Part B May 1991	• <i>National Medical Systems (1995):</i> Durable medical equipment supplier agreed to pay \$1.5 million to settle claims, including that it regularly waived copayments and co-insurance deductibles for Medicare patients. ⁵
Warned practitioners and suppliers that it is unlawful to routinely waive deductible or copayment charges.	• Advanced Care Associates (1996): Medical equipment supplier paid more than \$4 million and entered a 3-year compliance program to settle allegations that supplier, among other things, routinely billed Medicare for lymphedema pumps and sleeves for which it never collected copayments. ⁶
Hospital Incentives to Physicians May 1992 Stated that it is unlawful for hospitals to provide incentives to physicians for referrals, including payment of incentives each time a referral is made; free or significantly discounted office space or equipment; and free training for physicians' staff in management,	 National Medical Enterprises (1994): Specialty hospital chain pled guilty and paid \$379 million for making unlawful payments to physicians, including free or discounted office space, income guarantees and money for support personnel.⁷ Baptist Medical Center (1997): Hospital agreed to pay \$17.5 million to settle claims that it provided kickbacks to physicians in the form of a hospital employee to provide financial and administrative management services, and sham consulting agreements. The physicians were sentenced to prison.⁸
CPT coding and laboratory techniques. Prescription Drug Marketing Schemes August 1994 Addressed improper prescription drug	Ayerst Laboratories (1993): Drug company paid \$830,000 to settle claims that it made improper payments to physicians for filling out questionnaires on patients newly prescribed the company's drug. Hefferen LaBorle (1994): Drug company canadate pay
marketing schemes where physicians,	• <i>Hoffman-LaRoche</i> (1994): Drug company agreed to pay \$450,000 to settle claims that it offered and paid physicians for

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pharmacists, suppliers, and/or patients are offered nonmedical benefits for selecting specific prescription drug brands.	research of minimal value to induce physicians to order the company's drug. 10 • <i>Miles (1994):</i> Drug company entered a settlement for \$605,000 regarding allegations it paid pharmacists to provide counseling services to patients newly prescribed a drug, despite the fact that pharmacists were already expected to counsel patients. 11
Arrangements for the Provision of Clinical Lab Services October 1994 Cautioned against clinical laboratories inducing referrals by offering or giving anything of value, such as 1) providing a phlebotomist to perform services not directly related to the collection or processing of lab specimens; 2) performing tests at a composite rate below fair market value; and 3) waiving the charges to managed care patients, if the free services benefit the provider.	 SmithKline (1996): Clinical laboratory agreed to pay \$325 million to settle claims, including that it provided physicians with standard groups of tests, resulting in claims for non-medically necessary tests; referral sources and managed care patients with free or discounted tests; and clients with on-site phlebotomists and equipment. 12 Spectra (1996): Clinical testing laboratory agreed to pay \$10,154,400 to settle claims that, among other things, the laboratory provided kickbacks to induce referrals, such as phlebotomists to work in clients' offices, discounted tests at below fair market value, free computers, and free or discounted tests for certain parties. 13 LifeChem (2000): Specialty laboratory owner agreed to pay \$486 million to settle claims that it provided illegal inducements to dialysis facilities in the form of composite rate tests provided below fair market value, free or discounted tests for certain patients, and entertainment. 14
Home Health Fraud June 1995 Highlighted fraudulent practices in the home health care industry, including 1) submitting claims for home health visits that were not made or were made to ineligible beneficiaries; 2) filing cost reports with costs that are not reasonable, necessary for the maintenance of the health care entity and related to patient care; 3) paying or receiving kickbacks for Medicare or Medicaid referrals; and 4) marketing uncovered or unneeded services to beneficiaries.	 First American Health Care (1996): Home health provider agreed to pay \$255 million to settle allegations regarding billing for costs that were not reasonable, necessary for the maintenance of the health care entity and related to patient care. 15 Olsten (1999): Home health company agreed to pay \$51 million, and its subsidiary pled guilty to conspiracy, mail fraud and violating the Anti-Kickback statute and agreed to pay \$10.08 million to settle civil and criminal allegations, which included that the company had billed Medicare for unallowable costs such as management fees, and for home health visits to ineligible beneficiaries. 16 Tender Loving Care (2000): Home health company paid \$1.4 million to settle allegations that it, among other things, included unallowable items in cost reports, such as kickbacks to doctors for referrals, fictitious or excessive vehicle mileage expenses, and exaggerated or false lease costs for equipment and office supplies. 17 Tenet (2002): Hospital that provided home health services agreed to pay \$29 million to settle allegations that it had, among other

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	things, billed for non-reimbursable costs such as acquisition costs and for services not rendered. 18
Medical Supplies to Nursing Facilities August 1995 Identified fraudulent activities in the provision and billing of medical supplies to nursing facilities, including 1) submitting claims for non-medically necessary supplies and equipment; 2) submitting claims for items not provided; 3) submitting duplicate bills for supplies; and 4) providing kickbacks, such as free non-covered medical products, for referrals.	 Staco (1995): Owner of a medical supply company pled guilty, paid \$1.9 million in restitution and \$5,000 in fines, and with his partner agreed to pay \$656,000 to settle civil claims that his company had "systematically billed Medicare for useless and unnecessary items sold to nursing home residents." Aiello (1996): Nursing home owner was sentenced to 1118 years in prison, ordered to pay \$3.2 million in restitution and fined \$300,000 for billing Medicare for medical supplies that were never ordered or supplied to nursing home residents.
Fraud and Abuse in the Provision of Services in Nursing Facilities May 1996 Warned against fraud in providing health care services to nursing facility residents, focusing on claims for services that were either not rendered or not provided as claimed, and false claims designed to circumvent coverage limitations.	 <i>Dreyfuss (2000):</i> Physician pled guilty, paid \$733,000 in fines and restitution, and agreed to pay \$2 million to settle allegations, including that he billed Medicare and Medicaid for services provided to nursing home residents that were not provided, were not medically necessary, or were not as complex as claimed.²¹ <i>National Healthcare Corporation (2000):</i> Nursing home operator agreed to pay \$27 million to settle claims that company inflated Medicare cost reports by, among other things, overstating time nursing staff spent with patients and billing for therapy provided by personnel who do not actually provide therapy.²²
Fraud and Abuse in Nursing Home Arrangements with Hospices March 1998 Warned against arrangements between nursing home and hospice industries that involve	 Detroit Nursing Home (1998): Owner of nursing homes pled guilty to accepting kickbacks from a hospice for recommending the hospice to his nursing homes' staff, and agreed to pay restitution, which was predicted to possibly exceed \$700,000.²³ Kirschenbaum (1999): Former hospice owner agreed to pay roughly \$22 million to settle civil claims that, among other things, the hospice paid nursing homes \$10 for every new hospice
inducements to influence a nursing home's hospice selection.	patient. 24 • Florida Physician (2003): Physician was sentenced to 60 months
Physician Liability for Certifications in the Provision of Medical Equipment and Supplies and Home Health Services January 1999	in prison and fined \$4.1 million for signing certificates of medical necessity and issuing unnecessary prescriptions without examining the patient in return for \$100 payments per prescription from a DME company. ²⁵
	• <i>Missouri Group of Six (2003):</i> Co-defendants were ordered to pay \$526,000 restitution, and four were sentenced to prison for a scheme in which owners of residential care facilities and home

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Warned physicians against signing medical necessity certifications knowing they are false or without regard for accuracy.	health agencies referred patients from the residential care facilities to a doctor in exchange for a certification that patients were homebound and eligible for home health services. ²⁶
Rental of Space in Physician Offices by Persons or Entities to Which Physicians Refer	• <i>Tampa Physician (2001):</i> Physician agreed to enter a 5-year integrity agreement and pay \$150,000 to resolve claims that in return for referrals to a clinical laboratory he received kickbacks that included space rental payments above fair market value. ²⁷
February 2000 Described illegal rental practices that can arise when physicians rent space to persons or entities to which the physician-landlords refer.	 New Port Richey Physician (2001): Physician agreed to pay \$70,000 to settle claims that in return for referrals, the physician received space rental payments above fair market value, as well as payments for employee salaries.²⁸ Zephyrhills Physician (2001): Physician agreed to pay \$95,000 to settle claims that the physician received kickbacks in the form of space rental payments above fair market value in exchange for referrals to a mobile diagnostics services.²⁹
Telemarketing by Durable Medical Equipment Suppliers March 2003 Warned that it is generally unlawful for DME suppliers to make or use a third party to make unsolicited calls to Medicare beneficiaries regarding furnishing covered items. Telemarketing by Durable Medical Equipment Suppliers (updated) January 2010 Clarified the prohibition on telemarketing by DME suppliers and by third parties on behalf of DME suppliers.	 Girgis and Company (2004): Medicare suppliers pled guilty, were sentenced to probation and home detention and were excluded from the program for activities that included the improper use of telemarketers to call Medicare beneficiaries.³⁰ Matrix Diabetics (2009): Former owners and officers of a DME company agreed to pay \$260,000 to settle claims arising from the use of telemarketing firms to make unsolicited marketing calls to Medicare beneficiaries, and the company's submission of claims for those marketed items.³¹
Physician-Owned Entities March 2013 Noting the specific attributes and practices of physician-owned distributors that produce substantial fraud and abuse risk and pose dangers to patient safety.	 Reliance (2014): False Claims Act complaints filed against neurosurgeon, spinal implant company, distributorships, and non-physician company owners alleging that distributorships paid physicians to induce them to use spinal implants.³² Pine Creek (2017): Physician-owned hospital agreed to pay \$7.5 million to settle False Claims Act allegations that it paid physicians in the form of marketing services in exchange for surgical referrals.³³ Sanford (2019): Hospitals agreed to pay \$20.25 million to settle False Claims Act allegations related to performance of medically

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	unnecessary spinal surgeries and a neurosurgeon's receipt of kickbacks from his physician-owned distributorship. ³⁴
	• Asfora (2020): Federal district court judge denied defendant's motion to dismiss False Claims Act allegations related to physician's collection of profits and performance of unnecessary surgeries using devices supplied by companies he established. 35
Laboratory Payments to Referring Physicians	• <i>Lovelace (2014):</i> Owner of a Florida medical marketing company investigated and later found guilty in a jury trial for receiving cash payments from laboratories in exchange for patient samples that were provided to the laboratories for submission to federal health care programs for reimbursement. ³⁶
June 2014	
Describing problematic transfers of value between laboratories and physicians involved in blood-specimen collection arrangements and registry payments.	• <i>Health Diagnostics and Singulex (2015):</i> Laboratories agreed to pay \$48.5 million to settle claims alleging kickbacks to physicians in exchange for referrals for unnecessary blood tests. ³⁷

¹ Examples of enforcement actions are provided for illustrative purposes. Generally, other enforcement actions also addressed the issues covered by the SFAs.

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² Hanlester Network v. Shalala, 51 F.3d 1390 (9th Cir. 1995); Smithkline Lab To Pay Record \$1.5-Million Fine: Health Care: The Firm Allegedly Violated a Federal Law That Prohibits Payments to Doctors to Encourage Referrals of Medicaid and Medicare Patients, Los Angeles Times, Dec. 29, 1989, http://articles.latimes.com/1989-12-29/business/fi-1231_1_health-care-programs.

³ Shalala v. T2 Medical, No. 1-94-CV-2549-ODE, 1994 WL 686949 (N.D. Ga. 1994). See also Press Release, U.S. Department of Justice, T2 Medical, Inc., Agrees to Pay \$500,000 and Discontinue Improper Practices in Settlement with Government (Sept. 26, 1994), http://www.justice.gov/opa/pr/Pre-96/September94/548.txt.html.

⁴ Shalala v. RadiationCare, No. 1:94-CV-3339-RCF, 1995 U.S. Dist. LEXIS 749 (N. D. Ga. 1995); Radiation Care Inc. Agrees to Pay \$2 Million to Settle Kickback Allegations, 5 BHLR 1452 (Dec. 23, 1994).

⁵ U.S. Department of Justice, Selected Cases (Oct. 27, 1997), http://www.justice.gov/opa/health/hcf2.htm. False Billing: Two Providers Pay Close to \$2 Million to Settle Billing Fraud Allegations, 4 BHLR 48 D9 (Dec. 14, 1995).

⁶ Press Release, U.S. Department of Justice, Medical Supplier Pays U.S. \$4 Million to Settle Medicare Claims (Jun. 19, 1996); U.S. Department of Justice, *Selected Cases* (Oct. 27, 1997), http://www.justice.gov/opa/health/hcf2.htm.

⁷ See NME to Pay \$379 Million in Penalties Under Settlement with Federal Agencies, 3 BHLR 27 (Jul. 7, 1994); Michael Booth, Kickbacks Net Hospital Major Fine, Denver Post (Jun. 30, 1994); Allen R. Myerson, Hospital Chain Sets Guilty Plea, N.Y. Times (Jun. 29, 1994); Steven R. Reed, Official of Hospital Chain Admits Nationwide Fraud, New Orleans Times Picayune (Jun. 29, 1994).
⁸ See U.S. v. LaHue, 261 F.3d 993 (10th Cir. 2001); Superseding Indictment, U.S. v. Anderson et al., No. 98-20030-JWL (D. Kan. 1998); Press Release, U.S. Department of Justice, Missouri Hospital Pays U.S. \$17.5 Million for Medicare Fraud (Sept. 18, 1997).
⁹ Settlement Agreement between United States and Ayerst Laboratories, Inc., Jul. 29, 1993 (on file with author). See also Press Release, U.S. Department of Justice, New York Lab Pays U.S. \$830,000 to Settle Medicaid Dispute (Jul. 29, 1993).

¹⁰ Office of Inspector General, Fact Sheet on Settlement Agreement with Hoffman-LaRoche, Inc., New Jersey, Sept. 2, 1994.

¹¹ See Assurance of Discontinuance/Assurance of Voluntary Compliance, *In the Matter of Miles, Inc.*, para. 7, Mar. 31, 1994 (on file with author). See also Settlement Agreement Between Miles Inc. and The Commonwealth of Massachusetts Department of the Attorney General, Jun. 30, 1994 (on file with author); Press Release, Massachusetts Office of the Attorney General, Drug Company Pays \$200,000 to Settle Kickback Claims (Jun. 30, 1994).

¹² Chapter 1820: Clinical Laboratories, in Health Care Program Compliance Guide 208-209 (BNA, 2000).

¹³ *Id*.

¹⁴ *Id*.

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- ¹⁵ Press Release, U.S. Department of Justice, U.S. Recovers \$255 Million for Medicare Rip-Off by First American Health Care (Oct. 18, 1996).
- ¹⁶ Press Release, U.S. Department of Justice, Olsten Corporation and a Subsidiary Agree to Pay \$61 Million in Criminal Fines and Civil Damages (Jul. 19, 1999).
- ¹⁷ Press Release, U.S. Department of Justice, National Home Health Care Services Firm Pays \$1.4 Million for Medicare Fraud, (Sept. 5, 2000, http://www.justice.gov/opa/pr/2000/September/514civ.htm.
- ¹⁸ Press Release, U.S. Department of Justice, Tenet Hospital in Florida Pays U.S. \$29 Million to Resolve False Claims Act Allegations (Jul. 17, 2002).
- ¹⁹ U.S. Department of Justice, Selected Cases (Oct. 27, 1997), http://www.justice.gov/opa/health/hcf2.htm.
- ²⁰ False Claims: Calif. Nursing Home Operator Sentenced To Prison; Mich. Indictments Announced, 5 BHLR 4 D19 (Jan. 25, 1996).
- ²¹ Press Release, U.S. Department of Justice, Michigan Physician to Pay U.S. \$2 million for Overcharging Medicare & Medicaid Health Programs (Dec. 27, 2000).
- ²² Press Release, U.S. Department of Justice, Tennessee-Based National Healthcare Corporation Settles Medicare Fraud Case for \$27 Million (Dec. 15, 2000), http://www.justice.gov/opa/pr/2000/December/699civ.htm.
- ²³ U.S. Department of Justice, *Health Care Fraud Report*, *Fiscal Year 1998*, http://www.justice.gov/dag/pubdoc/health98.htm (last visited Apr. 19, 2013).
- ²⁴ Douglas Frantz, *Hospice Boom Is Giving Rise to New Fraud*, N.Y Times, May 10, 1998, http://www.nytimes.com/1998/05/10/us/hospice-boom-is-giving-rise-to-new-fraud.html?pagewanted=all&src=pm; Matt O'Connor, <a href="https://www.nytimes.com/1998/05/10/us/hospice-boom-is-giving-rise-to-new-fraud.html?pagewanted=all&src=pm; Matt O'Connor, <a href="https://www.nytimes.com/1998/05/10/us/hospice-boom-is-giving-rise-to-new-fraud.html?pag
- $\underline{http://articles.chicagotribune.com/1999-09-24/news/9909240211\ 1\ health-carefraud-case-false-billings-fraud-charges}.$
- ²⁵ Office of Inspector General, *Criminal and Civil Enforcement February 2003 Criminal Enforcement Report*, https://oig.hhs.gov/reports-and-publications/archives/enforcement/criminal/criminal_archive_2003.asp (last visited Apr. 19, 2013). ²⁶ *Id.*
- ²⁷ Office of Inspector General, *Archives Kickback and Physician Self-Referral*, https://oig.hhs.gov/reports-and-publications/archives/enforcement/kickback_archive.asp (last visited Apr. 3, 2013).
- ²⁸ *Id*.
- ²⁹ *Id*.
- ³⁰ Program Exclusions, 69 Fed. Reg. 55639 (2004); Transcript of Sentencing, *United States of America v. Diab*, No. 02-367-03 (D. D.C. 2004); Transcript of Sentencing, *United States of America v. Saleh*, No. 02-367 (D. D.C. 2004); Transcript of Sentencing, *United States of America v. Dimitri A. Girgis*, No. 02-367 (D. D.C. 2004); Criminal Docket, *United States v. Abdelkhalek Elbagdad*, No. 00-367 (D.D.C. 2004).
- ³¹ Office of Inspector General, *False and Fraudulent Claims*, https://oig.hhs.gov/fraud/enforcement/cmp/false-claims.asp (last visited Apr. 3, 2013).
- ³² Press Release, U.S. Department of Justice, United States Pursues Claims Against Neurosurgeon, Spinal Implant Company, Physician-Owned Distributorships and Their Non-Physician Owners for Alleged Kickbacks and Medically Unnecessary Surgeries (Sept. 8, 2014), https://www.justice.gov/opa/pr/united-states-pursues-claims-against-neurosurgeon-spinal-implant-company-physician-owned.
- ³³ Press Release, U.S. Department of Justice, Dallas-Based Physician-Owned Hospital to Pay \$7.5 Million to Settle Allegations of Paying Kickbacks to Physicians in Exchange for Surgical Referrals (Dec. 1, 2017), https://www.justice.gov/opa/pr/dallas-based-physician-owned-hospital-pay-75-million-settle-allegations-paying-kickbacks.
- ³⁴ Press Release, U.S. Department of Justice, Sanford Health Entities to Pay \$20.25 Million to Settle False Claims Act Allegations Regarding Kickbacks and Unnecessary Spinal Surgeries (Oct. 28, 2019), https://www.justice.gov/opa/pr/sanford-health-entities-pay-2025-million-settle-false-claims-act-allegations-regarding.
- ³⁵ United States, ex rel. Bechtold, M.D. and Wellman, M.D. v. Asfora, Medical Designs, LLC, and Sicage, LLC, Memorandum Opinion and Order, CIV 16-4115 (Southern Dist. S. Dakota 2020).
- ³⁶ Press Release, U.S. Department of Justice, Two Arrested in Illegal Kickbacks Case Involving Clinical Laboratory Testing (Nov. 14, 2014), https://www.justice.gov/opa/pr/two-arrested-illegal-kickbacks-case-involving-clinical-laboratory-testing; Press Release, U.S. Department of Justice, Owner of Tampa-Area Medical Marketing Company Found Guilty in \$2 Million Medicare Fraud Scheme (June 27, 2019), https://www.justice.gov/opa/pr/owner-tampa-area-medical-marketing-company-found-guilty-2-million-medicare-fraud-scheme.
- ³⁷ Press Release, U.S. Department of Justice, Two Cardiovascular Disease Testing Laboratories to Pay \$48.5 Million to Settle Claims of Paying Kickbacks and Conducting Unnecessary Testing (April 9, 2015), https://www.justice.gov/opa/pr/two-cardiovascular-disease-testing-laboratories-pay-485-million-settle-claims-paying.